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ACCOUNTABILITY
DETAILS POLICY AND
TECHNICAL MANUAL

2025-26

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UPDATES & CHANGES

Years of Data Used for Indicators

Most indicators included in the accountability system use three consecutive years of data, with the exception of the English Language Arts (ELA) and Math Average Gap Score Change indicators.

Indicator	Years of Data Used
Regular Attenders	2025-26, 2024-25, 2023-24
ELA Achievement	2025-26, 2024-25, 2023-24
ELA Average Gap Score Change	2025-26, 2024-25 & 2023-24, 2022-23
ELA Participation	2025-26, 2024-25, 2023-24
Math Achievement	2025-26, 2024-25, 2023-24
Math Average Gap Score Change	2025-26, 2024-25 & 2023-24, 2022-23
Math Participation	2025-26, 2024-25, 2023-24
On-Track to English Language Proficiency	2025-26, 2024-25, 2023-24
9 th Grade On-Track	2025-26, 2024-25, 2023-24
4-Year Graduation	2024-25, 2023-24, 2022-23 (graduation year)
5-Year Completers	2024-25, 2023-24, 2022-23 (completion year)

Targeted Support and Improvement (TSI) Identification

Additional schools will be identified for Targeted Support and Improvement (TSI) in 2025-26.

No additional schools will be identified for Comprehensive Support and Improvement (CSI) in 2025-26. CSI schools are only identified every three years. A new cohort of CSI schools were identified in 2024-25.

Review of Schools

Starting in 2025-26, schools that meet the criteria to be identified as TSI but exited CSI or TSI status in 2024-25 will be reviewed by ODE’s Federal School Improvement (FSI) team before being reidentified in 2025-26. These schools will show as “Under Review” on the front page of the Accountability Detail Sheet PDF previews during the validation window.

Additionally, schools eligible to exit a previous CSI or TSI identification will show as “Under Review” on the front page of the Accountability Detail Sheet PDF previews during the validation window.

See the [Review of Schools](#) section of this document for more information.

STAFF RESPONSIBILITIES & CONTACT LIST

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Regional ESD Partners

The Regional Education Service District (ESD) Partners are your contacts for collection and accountability support.

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INTRODUCTION

The Oregon Legislature created school and district report cards in 1999. This legislation required the Oregon Department of Education (ODE) to produce and issue a report card to each public school and district in the state of Oregon on or before December 15 of each year. Per Oregon Revised Statutes (ORS) [329.105](#) and [329.115](#), report cards must contain data from the most recent school year (if available) and meet the requirements of state and federal laws.

The Every Student Succeeds Act (ESSA) in 2015 required all states to develop a plan for improving education. [Oregon's Consolidated State Plan under ESSA](#) thus established the current federal accountability system.

PURPOSE OF ACCOUNTABILITY DETAIL SHEETS

Report cards are provided in the form of Accountability Detail Sheets, the At-A-Glance School and District Profiles, and the [Oregon Online Report Card](#), which serve as tools for continuous improvement planning by local and state policymakers, in conjunction with the communities they serve. Together, the Accountability Detail Sheets and the Oregon Online Report Card, and the At-A-Glance School and District Profiles comprise ODE's larger reporting system as required by the Oregon State Legislature and ESSA.

The Accountability Detail Sheets provide an annual snapshot of school and district performance, improvement, and each school's identified level of support (not identified, Targeted Support and Improvement (TSI), or Comprehensive Support and Improvement (CSI)) under ESSA. There are no summative school ratings. The Oregon Online Report Card and At-A-Glance Profiles provide a less technical overview for parents and community members.

ACCOUNTABILITY OVERVIEW

The ESSA accountability system is intended to provide an understanding of what is working well and where outcomes may be improved for students across public schools in Oregon. Oregon's ESSA accountability system:

- Measures the Success of Schools and Districts Beyond Test Scores
 - The data used in the accountability system includes Regular Attenders, 9th Grade On-Track, English Learner Progress towards Proficiency, 4-Year Graduation, 5-Year Completion.
- Recognizes Individual Schools as a Part of a District System
 - ODE views districts as the hub for improving systems that are not working for students, since districts are aware of local context and have a greater understanding of local student assets and needs. Districts, with support from

ODE, lead, support and monitor their efforts to improve student outcomes in schools.

- Focuses Resources Equitably
 - Oregon’s State Plan calls for making necessary investments where they are needed most by jointly allocating our federal, state, and local resources to each student to help them succeed. ODE works with districts to align and combine improvement supports and resources.
- Differentiates Supports
 - ODE and district leaders work together to review local data and develop improvement plans that take into account the assets and values of the communities they serve.

Levels of support are meaningfully differentiated for schools through accountability indicators. For information on the progress that partner districts and ODE are making to improve student outcomes, please see the [Federal School Improvement](#) webpage.

INDICATORS AND LEVEL CUTS

INDICATORS BY SCHOOL TYPE

The 2025-26 Accountability Detail Sheets include data on the following indicators. The included indicators vary by school type. See the [Accountability Indicators](#) section for more information about each indicator.

Indicator data are calculated for each school as a whole and for each of the accountability student groups in a school.

Indicator	Elementary and Middle Schools	Combined Schools (e.g., K-12, 7-12)	High Schools
Regular Attenders	Included	Included	Included
ELA Achievement	Included	Included	Included
Math Achievement	Included	Included	Included
ELA Average Gap Score Change	Included	Included	Not Used
Math Average Gap Score Change	Included	Included	Not Used
On-Track to English Language Proficiency	Included	Included	Included
9 th Grade On Track	Not Used	Included	Included
4-year Graduation	Not Used	Included	Included
5-year Completers	Not Used	Included	Included

ACCOUNTABILITY STUDENT GROUPS

Student groups are assigned level ratings for each indicator, provided that the group meets the minimum n-size of 20 when data years are combined.

The student groups included in the accountability system are:

- All Students
- Students Experiencing Poverty
 - Includes students that meet any of the following criteria: received Supplemental Nutrition Assistance (SNAP) or Temporary Assistance for Needy Families (TANF).
 - Were in foster care
 - Experienced houselessness
 - Received migrant education services
- English Learners
- Students with Disabilities
- Underserved Race/Ethnicity
 - This student group is comprised of American Indian/Alaska Native, Native Hawaiian/Pacific Islander, Black/African American, and Hispanic/Latino students
- American Indian/Alaska Native
- Native Hawaiian/Pacific Islander
- Black/African American
- Hispanic/Latino
- Asian
- White
- Multi-racial

LEVEL RATINGS

Levels are set according to the following methodology.

Level	Description
Level 5	State Long Term Goal in 2026-27
Level 4	Halfway from the baseline to the Long Term Goal
Level 3	The baseline state average (2024-25 for ELA and Math Average Gap Scores, 2023-24 for all other indicators)
Level 2	The 10 th percentile of schools in 2024-25
Level 1	Below the 10 th percentile

LEVEL CUTS FOR INDICATORS

The following table displays the cuts for Levels 1 through 5 for each indicator in the Accountability Detail Sheets. These cuts are applied to every student group that meets the minimum n-size threshold of 20 students.

Indicator	Grades Used	Level 5	Level 4	Level 3	Level 2	Level 1
Regular Attenders	K-5	93%	82%	71%	57%	<57%
Regular Attenders	6-8	93%	80%	67%	55%	<55%
Regular Attenders	9-10	93%	78%	62%	35%	<35%
ELA Achievement	3-8,11	80%	62%	43%	18%	<18%
Math Achievement	3-8,11	80%	56%	32%	8%	<8%
ELA Average Gap Score Change	3-8	14	7	0	-20	<-20
Math Average Gap Score Change	3-8	18	9	0	-17	<-17
On-Track to English Language Proficiency	K-12	80%	63%	46%	25%	<25%
9th Grade On-Track	9	95%	90%	85%	60%	<60%
Four-year Graduation Rate	9-12	90%	86%	81%	67%	<67%
Five-year Completers Rate	9-12	97%	92%	87%	70%	<70%

COMPREHENSIVE AND TARGETED IDENTIFICATION RULES

COMPREHENSIVE SUPPORT AND IMPROVEMENT (CSI) IDENTIFICATION

Identification for CSI is based on the level ratings for the 'All Students' group for the accountability indicators included for the school. CSI schools are identified every three years.

No new CSI schools will be identified through this method in the 2025-26 school year.

For schools that receive Title I funds, the school will be identified as CSI if:

1. The All Students group is rated on five or more indicators **AND**
2. More than 50% of the rated indicators are Level 1 **AND**
3. No rated indicators are a Level 3 or higher

If any of the above criteria are not met, the school will not be identified as CSI.

High schools and combined schools, regardless of Title I status, will be identified as CSI based on the Four-Year Graduation indicator if:

1. The All Students group is rated on five or more indicators **AND**
2. The Four-Year Graduation indicator is rated a Level 1

If either of the above two criteria are not met, the school will not be identified as CSI.

TARGETED SUPPORT AND IMPROVEMENT (TSI) IDENTIFICATION

TSI schools are identified every year the accountability system runs. Identification for TSI is based on the level ratings for student groups other than the All Students group. Each student group is independently considered for identification. Schools are identified for TSI if at least one student group is identified by the rules below and the school was not identified for CSI.

Student groups will be identified as TSI if:

1. Five or more indicators were assigned a level rating **AND**
2. More than 50% of the rated indicators are Level 1 **AND**
3. No rated indicators are a Level 3 or higher

If any of the above criteria are not met, the student group will not be identified as TSI.

If a school meets the criteria to be identified for TSI but exited a status last year, the school will be reviewed before being reidentified. See the [Review of Schools](#) section of this document for more information.

NEW SCHOOLS

Schools that first opened July 1, 2025 for the 2025-26 school year or schools that applied for and received new school status are not eligible to be identified for TSI or CSI or for individual student groups to be assigned a level rating.

REVIEW OF SCHOOLS

REVIEW OF PREVIOUSLY EXITED SCHOOLS

Schools that meet the criteria to be identified as TSI in 2025-26 but exited Comprehensive Support and Improvement (CSI) or Targeted Support and Improvement (TSI) status in 2024-25 will enter a formal review process with ODE's Federal School Improvement (FSI) team prior to reidentification. These schools will show as "Under Review" on the front page of the Accountability Detail Sheet PDF previews during the validation window.

Suggested Level of Support: **Under Review**
2024-25 Suggested Level of Support: **Exited**
2023-24 Suggested Level of Support: **Targeted**
Year Identified: **2022-23**
Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
Received Title I Funds in 2025-26: **No**

If, after review, the FSI team determines that the school should not be reidentified, the Accountability Detail Sheet PDFs will be updated to show “Not Identified After Review” as the school’s Suggested Level of Support before the reports are published to the public.

Suggested Level of Support: **Not Identified After Review**
2024-25 Suggested Level of Support: **Exited**
2023-24 Suggested Level of Support: **Targeted**
Year Identified: **2022-23**
Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
Received Title I Funds in 2025-26: **No**

If, after review, the FSI team determines that the school should be reidentified, the Accountability Detail Sheet PDFs will be updated to show “Targeted” as the school’s Suggested Level of Support before the reports are published to the public.

Suggested Level of Support: **Targeted**
2024-25 Suggested Level of Support: **Exited**
2023-24 Suggested Level of Support: **Targeted**
Year Identified: **2022-23**
Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
Received Title I Funds in 2025-26: **No**

For more information about the review process, contact ODE’s [District and School Effectiveness team](#).

REVIEW OF PREVIOUSLY IDENTIFIED SCHOOLS

If a school was first identified for Comprehensive Support and Improvement (CSI) or Targeted Support and Improvement (TSI) before the 2024-25 school year and is not identified in 2025-26, the school may then be eligible to exit that status. These schools will enter a formal review process with ODE’s Federal School Improvement (FSI) team to evaluate improvement efforts to date. These schools will show as “Under Review” on the front page of the Accountability Detail Sheet PDF previews during the validation window.

Suggested Level of Support: **Under Review**
2024-25 Suggested Level of Support: **Targeted**
2023-24 Suggested Level of Support: **Targeted**
Year Identified: **2022-23**
Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
Received Title I Funds in 2025-26: **No**

If, after review, the FSI team determines that the school should exit its previous CSI or TSI status, the Accountability Detail Sheet PDFs will be updated to show “Exited” as the school’s Suggested Level of Support before the reports are published to the public.

Suggested Level of Support: **Exited**
2024-25 Suggested Level of Support: **Targeted**
2023-24 Suggested Level of Support: **Targeted**
Year Identified: **2022-23**
Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
Received Title I Funds in 2025-26: **No**

For questions about the review process, contact ODE’s [District and School Effectiveness team](#).

ELEVATED COMPREHENSIVE SCHOOLS

Schools that have been identified for Targeted Support and Improvement (TSI) status for three consecutive years may have their status elevated to Comprehensive Support and Improvement (CSI). These schools will enter a formal review process with ODE’s Federal School Improvement (FSI) team to determine if the school’s overall status should be CSI.

If, after review, the FSI team determines that the school should be elevated to CSI, the Accountability Detail Sheet PDFs will be updated to show “Elevated Comprehensive” as the school’s Suggested Level of Support before the reports are published to the public.

Suggested Level of Support: **Elevated Comprehensive**
2024-25 Suggested Level of Support: **Targeted**
2023-24 Suggested Level of Support: **Targeted**
Year Identified: **2022-23**
Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
Received Title I Funds in 2025-26: **No**

For questions about the review process, contact ODE’s [District and School Effectiveness team](#).

ACCOUNTABILITY INDICATORS

ASSESSMENT ACADEMIC ACHIEVEMENT

OVERVIEW

The Academic Achievement indicator appears on the Accountability Details report by subject (i.e., English Language Arts and Mathematics) and student group. It refers to the percentage of students who meet the [achievement standard](#) (level 3 or 4) for the respective subject in grades 3 through 8 and grade 11. The percentage proficient is adjusted, as described below, based on a requirement in the federal Every Student Succeeds Act (ESSA).

INCLUSION RULES

The Academic Achievement indicator includes the following students:

- Students who are enrolled at the school on the first school day in May.
- Students in grades 3 through 8 and grade 11 who are enrolled in testing.
- Students who are enrolled for a full academic year (FAY)¹.
- Students who have a valid test².
- Students who are not first-year English learners.

CALCULATION

Per Sec. 1111 (c)(4)(E)(ii)(I-II) of the Every Student Succeeds Act (ESSA), the denominator for the Academic Achievement indicator must be the greater of 95 percent of all students enrolled on the first school day in May for a full academic year, or the total number of students participating in the assessment. This denominator is the ESSA 95% Performance Denominator.

The ESSA 95% Performance Denominator consists of the following calculations:

- 1) FAY 100% denominator is the total number of students who meet all of the following:
 - Enrollment on the first school day in May
 - FAY enrollment
 - RC School Participation Flag is Y
 - Test administration code is blank, 0, 1, 3, 5, 7, or X
 - Not first-year English learners
- 2) FAY 95% denominator is the FAY 100% denominator \times 0.945 (with rounding up to the nearest integer).
- 3) Legacy denominator is the total number of students who meet the inclusion rules.
- 4) ESSA 95% Performance Denominator is the greater of the FAY 95% denominator or the legacy denominator.

¹ FAY means enrollment in a school or district for more than one-half of the instructional days prior to the first school day in May.

² A valid test is a completed or partial test from either the regular assessment (where a student responds to at least five computer adaptive items or one performance task item) or the extended assessment.

The numerator is the total number of students who meet the inclusion rules and meet the achievement standard (level 3 or 4). The Academic Achievement percent is $(\text{Numerator} \div \text{ESSA Denominator}) \times 100$.

See the [Assessment Inclusion Rules for Accountability Reporting](#) manual for complete details.

EXAMPLE

Suppose a school has 100 students meeting the inclusion rules. Among the 100 students, 80 participated in the mathematics assessment, and 40 of the participants met the mathematics achievement standard. The numerator is 40, and the legacy denominator is 80 students. Thus, the legacy calculation for the achievement indicator is $(40 \div 80) \times 100 = 50.0$ percent of students meeting the mathematics achievement standard.

Under the calculation required by ESSA, the numerator is 40, and the denominator is the greater of the FAY 95% denominator or the legacy denominator. In this example, the FAY 95% denominator is $100 \times 0.945 = 95$. Since 95 is greater than 80, the ESSA denominator is 95 students. As a result, the new calculation for the achievement indicator is $(40 \div 95) \times 100 = 42.1$ percent of students meeting the mathematics achievement standard.

As evident in the example, the new calculation for the Academic Achievement indicator treats assessment non-participants in excess of 5 percent as not meeting the achievement standard.

CONSIDERATIONS

It is important to note that this calculation for the Academic Achievement indicator is only relevant to schools and districts as part of the ESSA accountability system (as displayed on the Accountability Detail Sheets). The calculation is not applicable to other public reports of achievement data; specifically, it is not applicable to the [Assessment Group Reports](#), the [Oregon Online Report Card](#), the At-A-Glance Profiles. Lastly and above all, the new calculation is not applicable to individual students. The Oregon Department of Education (ODE) does not view students who did not participate in statewide summative assessments as not proficient. These students simply have not had the opportunity to demonstrate their proficiency.

HOW ARE LEVELS ASSIGNED?

A level is assigned based on the three-year average, provided the denominator meets the minimum n of 20. The rate is then compared to the level cuts for this indicator.

Indicator	Grades Used	Level 5	Level 4	Level 3	Level 2	Level 1
ELA Achievement	3-8, 11	80%	62%	43%	18%	<18%

Indicator	Grades Used	Level 5	Level 4	Level 3	Level 2	Level 1
Math Achievement	3-8, 11	80%	56%	32%	8%	<8%

ASSESSMENT AVERAGE GAP SCORE CHANGE

OVERVIEW

Across student groups at each school, the ESSA accountability system measures changes in the average difference (or “gap”) between actual student test scores and proficiency cut scores. A test score’s distance above or below the cut is its “Gap Score.” ODE calculates Average Gap Score Change for included student groups at a school by comparing their most recent two-year average gap scores (2025-26 and 2024-25) to the two-year average gap scores for 2023-24 and 2022-23 for the same groups at the school.

INCLUSION RULES

The Average Gap Score Change indicator includes the following students:

- Students who are enrolled at the school on the first school day in May.
- Students who are enrolled in grades 3 through 8.
- Students who are enrolled for a full academic year (FAY)³.
- Students who have a valid test⁴ and who received a score⁵.
- Students who are not first-year English learners.

CALCULATION

The calculation begins with determining the Gap Score for each student in 2025-26, 2024-25, 2023-24, 2022-23. For all students who meet the inclusion rules, the Gap Score is calculated as follows:

- For Smarter Balanced Assessments: the student’s test score minus the cut score for that assessment.
- For Extended Assessments: $8 * (\text{student test score} - \text{cut score})$. This factor of 8 puts the extended assessment Gap Scores on the same scale as the Smarter Balanced Gap Scores.

For each grade and subject, we then calculate the Average Gap Score for each student group. The Average Gap Score Change is the Average Gap Score for a student group using assessment data from 2025-26 and 2024-25 minus the Average Gap Score for the same group using assessment data from 2023-24 and 2022-23. In this calculation we round to the nearest whole number.

EXAMPLE

Here is an example of the calculation of Average Gap Score Change for ELA assessments:

³ FAY means enrollment in a school or district for more than one-half of the instructional days prior to the first school day in May.

⁴ A valid test is a completed or partial test from the statewide summative assessment where a student responds to at least five computer adaptive items or one performance task item.

⁵ Students receive a score if they respond to at least five computer adaptive items and one performance task item.

School Year	Student	Grade	Assessment	Score	Cut Score	Difference	Multiplier	Gap Score
2022-23	111111	3	SB ELA	2469	2432	37	--	37
2022-23	222222	3	Extended ELA	218	213	5	8	40
2022-23	333333	4	SB ELA	2455	2473	-18	--	-18
2023-24	444444	4	SB ELA	2523	2473	50	--	50
2023-24	555555	5	SB ELA	2522	2502	20	--	20
2023-24	666666	5	SB ELA	2603	2502	101	--	101
							Average	38

Finding the two-year average using assessment data from 2022-23 and 2023-24, we can see that, on average, students in this school were 38 points above the cut score for their assessments, including the adjustment for the one student who took an extended assessment.

School Year	Student	Grade	Assessment	Score	Cut Score	Difference	Multiplier	Gap Score
2024-25	777777	3	SB ELA	2430	2432	-2	--	-2
2024-25	888888	3	Extended ELA	209	213	-4	8	-32
2024-25	999999	4	SB ELA	2490	2473	17	--	17
2025-26	101010	4	SB ELA	2550	2473	77	--	77
2025-26	232323	5	SB ELA	2450	2502	-52	--	-52
2025-26	454545	5	SB ELA	2510	2502	8	--	8
							Average	3

Then finding the two-year average using assessment data from 2024-25 and 2025-26, we can see that, on average for the two most recent years of assessment data, students in the school were 3 points above the cut score for their assessments, including the adjustment for the one student who took an extended assessment.

We can then calculate the change in the Average Gap scores by comparing the two-year averages to each other. We subtract the Average Gap score from 2022-23 and 2023-24 (38) from the Average Gap score from 2024-25 and 2025-26 (3) to find the change.

Student Group	Average Gap Score from 2022-23 & 2023-24	Average Gap Score from 2024-25 & 2025-26	Change in Gap Score
All Students	38	3	-35

HOW ARE LEVELS ASSIGNED?

A level is assigned based on the value of the change in the average gap score, provided the denominator meets the minimum n of 20 in both the 2022-23 & 2023-24 Average Gap Score calculation and in the 2024-25 & 2025-26 Average Gap Score calculation.

Indicator	Grades Used	Level 5	Level 4	Level 3	Level 2	Level 1
ELA Average Gap Score Change	3-8	14	7	0	-20	<-20
Math Average Gap Score Change	3-8	18	9	0	-17	<-17

RESOURCES

[Assessment Inclusion Rules for Accountability Reporting](#)

REGULAR ATTENDERS

OVERVIEW

The Regular Attenders indicator is the percentage of students who attend school more than 90% of their enrolled days. In other words, a regular attender is a student who is absent less than 10% of the time. Regular attendance rates vary widely by grade. Because of this variation, the accountability system divides regular attender calculations into three grade bands:

- Kindergarten to 5th
- 6th to 8th
- 9th to 10th

Note that the accountability system does not include the regular attendance rates at grades eleven and twelve as part of the Accountability Detail Sheets. One reason is that regular attendance in grades nine and ten is a much stronger predictor of graduation than is attendance in later grades. The inclusion of ninth and tenth grade attendance means that for high schools, the accountability system provides an early indicator of high school success, in addition to the 9th Grade On-Track indicator.

HOW DOES ODE DETERMINE THE REGULAR ATTENDERS GRADE BAND FOR SCHOOLS?

In general, the available grade bands of K-5, 6-8, and 9-10 align with elementary, middle, and high school grades, making the choice of grade band for the Regular Attenders indicator on the Accountability Detail Sheets straightforward for most schools. Since schools, such as K-8 or K-12 schools, may serve grades that overlap these bands the accountability system selects the grade band that has the greatest number of students in the 'All Students' group, calculated over the most recent three consecutive school years. In the case that multiple grade bands have the same number of students (such as a K-12 school where both the 6-8 and 9-10 grade bands have the same number of students) the higher grade band is selected (the 9-10 grade band in the previous example).

Once a grade band is determined, the system uses that same grade band for all student groups for the Regular Attenders indicator. This rule was chosen to maximize the inclusion of student groups in the accountability system.

CALCULATION

Students are included in the denominator of the Regular Attenders calculation if:

- Their student record on the first school day in May grade indicates enrollment in the selected grade band.
- They have at least 75 days of enrollment in the school or district, as reflected in the Attending School or District fields in Third Period Cumulative ADM.

Students are included in the numerator if:

- They are in the denominator; and
- The total number of days present at the school or district divided by the total number of days enrolled is higher than 90%. The total number of *Days Enrolled* is calculated as *Days Present + Days Absent*.

See the [Regular Attendance Validation guide](#) for complete details.

HOW ARE LEVELS ASSIGNED?

A level is assigned based on the three-year average, provided the denominator meets the minimum n of 20. The rate is then compared to the level cuts for this indicator.

The following table shows the level cuts for each of the three grade bands used in the accountability system.

Indicator	Level 5	Level 4	Level 3	Level 2	Level 1
K-5 Regular Attenders	93%	82%	71%	57%	<57%
6-8 Regular Attenders	93%	80%	67%	55%	<55%
9-10 Regular Attenders	93%	78%	62%	35%	<35%

ON-TRACK TO ENGLISH LANGUAGE PROFICIENCY (OTELP)

INCLUSION RULES

The On-Track to ELP indicator includes current English Learners (ELs) who meet the following criteria:

- Enrolled at the school on the first school day in May for a full academic year; and
 - Has an EL exit date (also known as a reclassification date) and/or English Language proficiency via current year ELPA **(or)**
 - Satisfies all of the following:
 - Initial ELPA test occurred before the current year
 - Identified as an EL for 1.5 years
 - Enrolled during the current ELPA test window⁶

OTELP EXPECTATIONS

When students take the ELPA21, their results are measured in domains, which include Reading, Writing, Speaking, and Listening. Domain proficiency scores appear on a scale of 1-5, where 4 and 5 are proficient. Students with the most significant cognitive disabilities take an alternative assessment called the Alt-ELPA. The Alt-ELPA measures proficiency in two modalities (Receptive and Productive) rather than the four domains of the ELPA21. These are assessed using a proficiency scale of 1-4, where 3 and 4 are proficient.

Two proficiency trajectory tracks are available: a 7-year trajectory for EL students who are not Students with Disabilities (SWD) or Students with Interrupted Formal Education (SIFE) and an 8-year trajectory for SIFE and/or SWD English Learners. Students who take the Alt-ELPA are also assigned an 8-year trajectory, but with adjusted proficiency expectations based on the alternate scale. The following tables present trajectory expectation for each track based on (a) the number of years a student has been identified as an English Learner and (b) their original proficiency score in a given domain (ELPA21) or modality (Alt-ELPA).

⁶ The ELPA test window for accountability is truncated to account for (a) 10 days to drop enrollment in ADM and (b) 14 days to identify students as English Learners (per the Office for Civil Rights timeline).

Table 1: ELP Trajectory Expectations by Year for English Learners Not Identified as SWD or SIFE

Initial Domain Proficiency	<1.5 Years	1.5 to <2 Years	2 to <3 Years	3 to <4 Years	4 to <5 Years	5 to <6 Years	6 to <7 Years	7 or more Years
1	Not Included	1	2	2	3	3	3	4 or 5
2	Not Included	2	3	3	3	4 or 5		
3	Not Included	3	3	3	4 or 5			
4 or 5	4 or 5							

Table 2: ELP Trajectory Expectations by Year for English Learners Who Are Identified as SWD or SIFE

Initial Domain Proficiency	<1.5 Years	1.5 to <2 Years	2 to <3 Years	3 to <4 Years	4 to <5 Years	5 to <6 Years	6 to <7 Years	7 to <8 Years	8 or more Years
1	Not Included	1	2	2	2	3	3	3	4 or 5
2	Not Included	2	2	3	3	3	4 or 5		
3	Not Included	3	3	3	4 or 5				
4 or 5	4 or 5								

Table 3: ELP Trajectory Expectations by Year for Students who take the Alt-ELPA

Initial Modality Proficiency	<1.5 Years	1.5 to <2 Years	2 to <3 Years	3 to <4 Years	4 to <5 Years	5 to <6 Years	6 to <7 Years	7 to <8 Years	8 or more Years
1	Not Included	1	1	1	2	2	2	2	3 or 4
2	Not Included	2	2	2	2	2	3 or 4	3 or 4	3 or 4
3 or 4	3 or 4								

An English Learner is on track to domain proficiency if their current domain or modality proficiency is equal to or greater than the trajectory expectation. An English Learner is **not** on track to domain proficiency if their current domain or modality proficiency is less than trajectory expectation or they are an ELPA nonparticipant in 2025-26.

For example, using Table 1 for an English Learner who takes the ELPA21 and does not have a disability or an interrupted formal education, if their Initial Reading Domain Proficiency level was 1, and their time identified as an English Learner is 4 to less than 5 years, the ELP expectation is a Reading Domain Proficiency level of 3. English Learners meet the ELP expectation for Reading if their current Reading Domain Proficiency level is 3 or higher.

CALCULATION

English Learners are on track to ELP if one or more of the following occur:

- English Learner exit date in the current year
- English language proficiency via current year ELPA21 or Alt-ELPA
- Met ELP expectations in three or more ELPA21 domains or both Alt-ELPA modalities
- Met ELP expectations in all non-exempt ELPA21 domains if there are one or more domain exemptions or the remaining Alt-ELPA modality if one modality is exempt

The aggregate calculation is the following:

- Denominator: English Learners who meet the inclusion rules
- Numerator: English Learners who meet the inclusion rules and who are on track to ELP
- Rate: (Numerator ÷ Denominator) × 100

See the [On-Track to English Language Proficiency Validation guide](#) for complete details.

HOW ARE LEVELS ASSIGNED?

A level is assigned based on the three-year average, provided the denominator meets the minimum n of 20. The rate is then compared to the level cuts for this indicator.

Indicator	Grades Used	Level 5	Level 4	Level 3	Level 2	Level 1
On-Track to English Language Proficiency	K-12	80%	63%	46%	25%	<25%

9TH GRADE ON-TRACK

OVERVIEW

The 9th Grade On-Track indicator is the percentage of students who are on-track to graduate by the end of their first year of high school. Students are considered on-track if, by the end of their first year of high school, they have earned at least one fourth of the credits required for graduation. The Oregon Diploma and Modified Diploma require 24 credits for graduation, though districts can require additional credits. This means that students must earn at least 6 credits (and more for districts with higher credit requirements) to be considered on-track.

A student's credit total includes credits awarded to students for advanced coursework before beginning high school, credits earned during their first year of high school, and credits earned during the summer after the first year of high school.

CALCULATION

The 9th Grade On-Track indicator includes the following students in the denominator:

- Students who are enrolled at the school on the first school day in May; and
- Students who are enrolled for a full academic year (FAY)⁷.

Students are removed from a school's denominator if:

- The student transfers out-of-state after the first school day in May, but before the end of the school year;
- The student is deceased; or
- The student transfers between Oregon schools after the first school day in May, but before the end of the school year.⁸

Students are considered on-track if they earn at least one quarter of their required graduation credits by August 31st of the summer following their first year in high school. The 9th Grade On-Track indicator is defined as the percentage of on-track students among those students included in the denominator.

See the [9th Grade On-Track Collection](#) manual for complete details.

HOW ARE LEVELS ASSIGNED?

A level is assigned based on three-year averages, provided the denominator meets the minimum n of 20. The average is compared to the level cuts for this indicator.

Indicator	Grade Used	Level 5	Level 4	Level 3	Level 2	Level 1
9th Grade On Track	9	95%	90%	85%	60%	<60%

⁷ FAY means enrollment in a school or district for more than one-half of the instructional days prior to the first school day in May.

⁸ These are students with a confirmed transfer. This means another district reported enrolling the student after that student left the district they were enrolled in on the first school day in May.

FOUR-YEAR GRADUATION

OVERVIEW

The Four-Year Cohort Graduation indicator is the percentage of students in a cohort, adjusted for transfers into and out of the school, district, or state, that earn a standard diploma within four years of entering high school. A standard diploma refers only to the following:

- Oregon Diploma (Regular High School Diploma Awarded)
- Oregon Diploma (Regular High School Diploma Awarded, continuing to Post-Graduate Scholars)
- Oregon Diploma (Regular High School Diploma Earned, but not Awarded)
- Modified Diploma

In general, students are accountable to the last degree-granting district and school that enrolled them, or to the district and school that awarded their diploma, although there are exceptions.

See the [Cohort Graduation Rate Policy and Technical Manual](#) for complete details, including information on how students are assigned a cohort year, final outcome determinations, student group membership, accountable district and school determinations; and the data sources used.

CALCULATION

The calculation of the four-year graduation rate is a multi-step process. The steps are shown below, and apply to the calculation of the graduation rate for students who were first-time high school students in 2021-22. These are the students whose expected four-year graduation date was in Spring/Summer 2025.

1. Determine the students who were first enrolled in high school in 2021-22, based on their assigned high school entry year in SSID.
2. Determine which of those students were enrolled in a public Oregon high school between 2021-22 and 2024-25. Include only those students in the unadjusted state cohort.
3. Determine a final outcome (e.g., earned a diploma, continuing enrollment, transferred out) for each student in the unadjusted state cohort.
4. Assign students to school, district, or state cohorts. The students assigned to a school or district are that institution's unadjusted cohort. This list includes all students whose last enrollment record between 2021-22 and 2024-25 in an Oregon public high school was at this school or district. Only those institutions that offer programs culminating in the awarding of a regular high school diploma are eligible to be an accountable school or district for the purposes of cohort graduation rates.

5. Determine the race/ethnicity and gender of each student.
6. Determine whether the student belongs to the current English Learners, Students with Disabilities, and/or Economically Disadvantaged student groups.
7. Remove all students whose outcome (from step 3) was a transfer to a public high school in another state, a private school, or home school, as well as all students who emigrated or are deceased. The result is the adjusted cohort for the school or district, and the denominator for the cohort graduation rate calculation.
8. Count the number of students whose outcome was a standard high school diploma (including students who were awarded a modified high school diploma and students who are participating in a Post-Graduate Scholars program). This is the numerator for the cohort graduation rate calculation.

The graduation rate is then calculated as the numerator (identified in Step 8) divided by the adjusted cohort denominator (identified in Step 7).

HOW ARE LEVELS ASSIGNED?

A level is assigned based on the three-year average, provided the denominator meets the minimum n of 20. The rate is then compared to the level cuts for this indicator.

The following table shows the level cuts used for this indicator in the accountability system.

Indicator	Grade Used	Level 5	Level 4	Level 3	Level 2	Level 1
Four-Year Graduation Rate	9-12	90%	86%	81%	67%	<67%

FIVE-YEAR COMPLETERS

OVERVIEW

The Five-Year Completers indicator is the percentage of students in a cohort, adjusted for transfers into and out of the school, district, or state, that earn a standard diploma or other completion credentials within five years of entering high school.

A standard diploma refers only to the following:

- Oregon Diploma (Regular High School Diploma Awarded)
- Oregon Diploma (Regular High School Diploma Awarded, continuing to Post Graduate Scholars)
- Oregon Diploma (Regular High School Diploma Earned, but not Awarded)

Other completion credentials include only the following:

- Adult High School Diploma
- Extended diploma
- GED

Alternative certificates are a district-defined credential, and are not included as completers in the completer rate.

In general, students are accountable to the last degree-granting district and school that enrolled them, or to the district and school that awarded their diploma, although there are exceptions.

See the [Cohort Graduation Rate Policy and Technical Manual](#) for complete details, including information on how students are assigned a cohort year, final outcome determinations, student group membership, accountable district and school determinations; and the data sources used.

CALCULATION

The calculation of the five-year completers rate is a multi-step process. The steps are shown below, and apply to the calculation of the completers rate for students who were first-time high school students in 2020-21. These are the students whose expected five-year graduation date was in Spring/Summer 2025.

1. Determine the students who were first enrolled in high school in 2020-21, based on their assigned high school entry year in SSID.
2. Determine which of those students were enrolled in a public Oregon high school between 2020-21 and 2024-25. Include only those students in the unadjusted state cohort.

3. Determine a final outcome (e.g., earned a diploma, continuing enrollment, transferred out) for each student in the unadjusted state cohort.
4. Assign students to school, district, or state cohorts. The students assigned to the school or district are that institution’s unadjusted cohort. This list includes all students whose last enrollment record between 2020-21 and 2024-25 in an Oregon public high school was at this school or district. Only those institutions that offer programs culminating in the awarding of a regular high school diploma are eligible to be an accountable school or district for the purposes of cohort graduation rates.
5. Determine the race/ethnicity and gender of each student.
6. Determine whether the student belongs to the current English learners, students with disabilities, and/or economically disadvantaged student groups.
7. Remove all students whose outcome (from step 3) was a transfer to a public high school in another state, a private school, or home school, as well as all students who emigrated or are deceased. The result is the adjusted cohort for the school or district, and the denominator for the cohort’s five-year completers rate calculation.
8. Count the number of students whose outcome was a standard high school diploma (including students who were awarded a modified high school diploma and students who are participating in a Post Graduate Scholars program) or other completion credentials (Adult High School diploma, Extended diploma, GED). This is the numerator for the five year completers calculation.

The five year completers rate is then calculated as the numerator (identified in Step 8) divided by the adjusted cohort denominator (identified in Step 7).

HOW ARE LEVELS ASSIGNED?

A level is assigned based on the three-year average, provided the denominator meets the minimum n of 20. The rate is then compared to the level cuts for this indicator.

The following table shows the level cuts used for this indicator in the accountability system.

Indicator	Grade Used	Level 5	Level 4	Level 3	Level 2	Level 1
Five-year Completers Rate	9-12	97%	92%	87%	70%	<70%

INSTITUTION USED FOR ACCOUNTABILITY REPORTING

By state statute, a student's resident institution is the entity responsible for that student's education (See [ORS 339.115](#) and [ORS 339.133](#)).

The indicator calculations used in the accountability system are based on a student's resident institution, with the exception of Regular Attendance, which is based on the student's attending institution.

Indicator	Institution Used
Regular Attenders	Attending
ELA Achievement	Resident
Math Achievement	Resident
ELA Average Score Change	Resident
Math Average Score Change	Resident
On-Track to English Language Proficiency	Resident
9 th Grade On-Track	Resident
4-year Graduation	Resident
5-year Completers	Resident

HOW TO READ THE ACCOUNTABILITY DETAIL SHEETS

INDICATOR RATINGS TABLE

The Indicator Ratings Table is located on the front page of the school versions of the Accountability Detail Sheets. The Indicator Ratings Table displays the level rating for each student group by indicator and if the student group was identified for Comprehensive (CSI) or Targeted (TSI) Support and Improvement. The Indicator Ratings Table is a summary of all of the evaluated indicators for the school.

Student Group	ESSA Supports	ELA Achievement	ELA Change	Math Achievement	Math Change	Regular Attenders	On Track to ELP	9th Grade On-Track	Four-Year Cohort	Five-Year Complete
All Students	Not Identified	Level 2 ↓	Level 2	Level 2 ↓	Level 4 ↑	Level 2	Not Rated	Level 5	Level 4 ↓	Level 5
Students Experiencing Poverty	Not Identified	Level 2	Level 4 ↑	Level 2	Level 5 ↑	Level 2		Not Rated	Level 3 ↓	Level 4
English Learners	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated
Students with Disabilities	Not Identified	Level 2	Not Rated	Level 2	Not Rated	Level 2		Not Rated	Not Rated	Not Rated
Underserved Race/Ethnicity	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated
American Indian/Alaska Native	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated
Native Hawaiian/Pacific Islander	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated
Black/African American	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated
Hispanic/Latino	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated
Asian	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated
White	Not Identified	Level 2 ↓	Level 2	Level 2 ↓	Level 3 ↑	Level 2		Level 5	Level 4 ↓	Level 4
Multi-racial	Not Identified	Not Rated	Not Rated	Not Rated	Not Rated	Not Rated		Not Rated	Not Rated	Not Rated

- The ‘Student Group’ column shows which student group is being evaluated.
- The ‘ESSA Supports’ column shows if the student group was identified for support.
 - “Comprehensive” indicates the student group was identified as CSI. Only applies to the ‘All Students’ student group.
 - “Targeted” indicates the student group was identified as TSI. Applies to every student group except for the ‘All Students’ student group.
 - “Not Identified” indicates the student group was not identified for support.
- The remaining columns show which indicator is being evaluated
 - Indicators are rated from Level 1 to Level 5.
 - An arrow (↑ or ↓) next to a level rating indicates that the level rating increased or decreased compared to the previous year.

- “Not Rated” indicates that the student group did not meet the minimum n-size to be evaluated for that indicator.

See the [Comprehensive and Targeted Identification Rules](#) section of this document for more information on how student groups are evaluated and assigned levels of support.

OVERALL SCHOOL INFORMATION

Suggested Level of Support: **Targeted**
 2024-25 Suggested Level of Support: **Exited**
 2023-24 Suggested Level of Support: **Targeted**
 Year Identified: **2022-23**
 Met ELA and Math Participation target (95%) for all student groups: **No** (details on pages 4 and 7)
 Received Title I Funds in 2025-26: **No**

Beneath the Indicator Rating Table, the Accountability Detail Sheets display the overall Suggested Level of Support for the school in the current year. Values in this field can show:

- **“Comprehensive”** indicates the school was identified for Comprehensive Support and Improvement (CSI).
- **“Targeted”** indicates the school was identified for Targeted Support and Improvement (TSI).
- **“Not Identified”** indicates the school was not identified for either Comprehensive or Targeted Support and Improvement.
- **“Under Review”** indicates the school is eligible to exit a previous status or the school exited the previous year and is under review before being reidentified. This value will only appear during the validation window. See the [Review of Schools](#) section of this document for more information.
- **“Not Identified After Review”** indicates the school exited the previous year but was determined to not need reidentification after review. See the [Review of Schools](#) section of this document for more information.
- **“Exited”** indicates the school exited a previous status after review. See the [Review of Schools](#) section of this document for more information.
- **“Elevated Comprehensive”** indicates the school was identified for TSI for at least three consecutive years and determined to need CSI status after review. See the [Review of Schools](#) section of this document for more information.

The front page also displays the school’s Suggested Level of Support from the prior two years, 2024-25 and 2023-24. Values in this Field can show:

- **“Comprehensive”** indicates the school was identified for CSI that year.
- **“Targeted”** indicates the school was identified for TSI that year.
- **“Not Identified”** indicates the school was not identified for either as CSI or TSI that year.
- **“Exited”** indicates the school exited a previous status after review that year. See the [Review of Schools](#) section of this document for more information.

Additionally, the front page displays the year that the school was identified.

If the school met the assessment participation target of 95% for both the English Language Arts (ELA) and Math assessments.

Also displayed on the front page is if the school received Title I funds for the current school year.

INDICATOR PAGES

The remaining pages in the Accountability Detail Sheets provide more detailed information about each indicator. Indicators included for a school depends on the school type. See the [Indicators by School Type](#) section of this document for more information.

The ELA Achievement, Math Achievement, Regular Attenders, On-Track to English Language Proficiency, 9th Grade On-Track, Four-Year Graduation, and Five-Year Completers indicator pages follow the same below structure. See the [Accountability Indicators](#) section of this document for detailed information on how each indicator is calculated.

Regular Attenders Details		Regular Attenders Level		Cut		
District: Pine Eagle SD 61		Level 5		93		
School: Pine Eagle Charter School		Level 4		82		
The Regular Attenders indicator displays the percentage of students attending for more than 90 percent of their enrolled school days, the denominator, and the corresponding range for each student group. The data table shows three years of data and the three-year average. Student groups are assigned a range based on the three-year average. ‘*’ means data was hidden to protect student confidentiality and ‘Not Rated’ refers to student groups that do not meet the minimum n-size of 20 to receive a range.		Level 3		71		
		Level 2		57		
		Level 1		<57		
		State Long Term Goal: 93%				
Student Group	Grade Range	2023-24	2024-25	2025-26	3-year Average	Level
All Students - Percent	K-5	74.2	77.4	72.3	74.6	Level 3
All Students - Denominator		89	93	94	276	
Students Experiencing Poverty - Percent	K-5	54.5	69.6	31.8	52.2	Level 1
Students Experiencing Poverty - Denominator		22	23	22	67	
English Learners - Percent	K-5	*	*	*	*	Not Rated
English Learners - Denominator		*	*	*	*	

- The upper right corner of each indicator page includes a legend with the Level 1 – 5 cut levels for the indicator.
- In the data table, the ‘Student Group’ column shows which student group is being evaluated. Each accountable student group includes a row for the calculated rate for the indicator and the denominator used for the calculation.
- For the Regular Attenders indicator only, the ‘Grade Range’ column shows which grade band is being evaluated. See the [Regular Attenders](#) section of this document for more information.
- The columns in the data table show the previous years, current year, and three-year average data by student group.
- The ‘Level’ column shows the level rating assigned to the student group. The level rating is assigned using the three-year average.

The structure of the ELA Average Gap Score Change and the Math Average Gap Score Change indicator pages differ from the other indicator pages. Both indicator pages follow the same below structure. See the [Assessment Average Gap Score Change](#) section of this document for detailed information on how these indicators are calculated.

Mathematics Average Gap Score Change Details		Math Average Gap Score Change		Cut
District: Pine Eagle SD 61		Level 5		18
School: Pine Eagle Charter School		Level 4		9
<p>The Mathematics Average Gap Score Change indicator uses the difference between a student’s score and the cut score for the assessment, called a gap score. The table displays the average gap score by the school years listed, the change in the average gap score, the count of students tested, and the corresponding range for each student group. ‘*’ means data was hidden to protect student confidentiality and ‘Not Rated’ refers to student groups that do not meet the minimum n-size of 20 to receive a range.</p>		Level 3		0
		Level 2		-17
		Level 1		<-17

Student Group	Average Gap 2022-23 & 2023-24	Average Gap 2024-25 & 2025-26	Change in Average Gap	Level
All Students	-25	-32	-7	Level 2
All Students - Denominator	169	180		
Students Experiencing Poverty	-45	-29	16	Level 4
Students Experiencing Poverty - Denominator	53	51		
English Learners	*	*	*	Not Rated
English Learners - Denominator	*	*		

- The upper right corner of each indicator page includes a legend with the Level 1 – 5 cut levels for the indicator.
- In the data table, the ‘Student Group’ column shows which student group is being evaluated. Each accountable student group includes a row for the average gap score and the denominator used for the calculation.

- The columns in the data table show the 2022-23-2023-24 average gap scores, the current two year's, 2024-25 & 2025-26, average gap score, and difference in the average gap scores between the two.
- The 'Level' column shows the level rating assigned to the student group. The level rating is assigned using the 'Change in Average Column'.